### 107TH CONGRESS 1ST SESSION

# H.R. 3009

To extend the Andean Trade Preference Act, to grant additional trade benefits under that Act, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

**OCTOBER 3, 2001** 

Mr. Crane (for himself and Mr. Thomas) introduced the following bill; which was referred to the Committee on Ways and Means

# A BILL

To extend the Andean Trade Preference Act, to grant additional trade benefits under that Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Andean Trade Pro-
- 5 motion and Drug Eradication Act".
- 6 SEC. 2. FINDINGS.
- 7 Congress makes the following findings:
- 8 (1) Since the Andean Trade Preference Act was
- 9 enacted in 1991, it has had a positive impact on
- 10 United States trade with Bolivia, Colombia, Ecua-

- dor, and Peru. Two-way trade has doubled, with the United States serving as the leading source of imports and leading export market for each of the Andean beneficiary countries. This has resulted in increased jobs and expanded export opportunities in both the United States and the Andean region.
  - (2) The Andean Trade Preference Act has been a key element in the United States counternarcotics strategy in the Andean region, promoting export diversification and broad-based economic development that provides sustainable economic alternatives to drug-crop production, strengthening the legitimate economies of Andean countries and creating viable alternatives to illicit trade in coca.
  - (3) Notwithstanding the success of the Andean Trade Preference Act, the Andean region remains threatened by political and economic instability and fragility, vulnerable to the consequences of the drug war and fierce global competition for its legitimate trade.
  - (4) The continuing instability in the Andean region poses a threat to the security interests of the United States and the world. This problem has been partially addressed through foreign aid, such as Plan Colombia, enacted by Congress in 2000. However,

- foreign aid alone is not sufficient. Enhancement of legitimate trade with the United States provides an alternative means for reviving and stabilizing the economies in the Andean region.
  - (5) The Andean Trade Preference Act constitutes a tangible commitment by the United States to the promotion of prosperity, stability, and democracy in the beneficiary countries.
  - (6) Renewal and enhancement of the Andean Trade Preference Act will bolster the confidence of domestic private enterprise and foreign investors in the economic prospects of the region, ensuring that legitimate private enterprise can be the engine of economic development and political stability in the region.
  - (7) Each of the Andean beneficiary countries is committed to conclude negotiation of a Free Trade Area of the Americas by the year 2005, as a means of enhancing the economic security of the region.
  - (8) Temporarily enhancing trade benefits for Andean beneficiary countries will promote the growth of free enterprise and economic opportunity in these countries and serve the security interests of the United States, the region, and the world.

1	SEC. 3. ARTICLES ELIGIBLE FOR PREFERENTIAL TREAT-
2	MENT.
3	(a) Eligibility of Certain Articles.—Section
4	204 of the Andean Trade Preference Act (19 U.S.C.
5	3203) is amended—
6	(1) by striking subsection (c) and redesignating
7	subsections (d) through (g) as subsections (c)
8	through (f), respectively; and
9	(2) by amending subsection (b) to read as fol-
10	lows:
11	"(b) Exceptions and Special Rules.—
12	"(1) CERTAIN ARTICLES THAT ARE NOT IM-
13	PORT-SENSITIVE.—The President may proclaim
14	duty-free treatment under this title for any of the
15	following articles only if the article is the product of
16	an ATPEA beneficiary country and only if the
17	President determines that the article is not import-
18	sensitive in the context of imports from ATPEA
19	beneficiary countries:
20	"(A) Footwear not designated at the time of
21	the effective date of this Act as eligible for the
22	purpose of the generalized system of pref-
23	erences under title V of the Trade Act of 1974.
24	"(B) Petroleum, or any product derived from
25	petroleum, provided for in headings 2709 and
26	2710 of the HTS.

1	"(C) Watches and watch parts (including
2	cases, bracelets and straps), of whatever type
3	including, but not limited to, mechanical, quartz
4	digital or quartz analog, if such watches or
5	watch parts contain any material which is the
6	product of any country with respect to which
7	HTS column 2 rates of duty apply.
8	"(D) Sugars, syrups, and molasses classified
9	in subheadings 1701.11.03, 1701.12.02,
10	1701.99.02, $1702.90.32$ , $1806.10.42$ , and
11	2106.90.12 of the HTS.
12	"(E) Handbags, luggage, flat goods, work
13	gloves, and leather wearing apparel that—
14	"(i) are the product of an ATPEA
15	beneficiary country; and
16	"(ii) were not designated on August 5,
17	1983, as eligible articles for purposes of
18	the generalized system of preferences
19	under title V of the Trade Act of 1974.
20	"(2) Exclusions.—Duty-free treatment under
21	this title may not be extended to—
22	"(A) textiles; or
23	"(B) rum and tafia classified in sub-
24	heading 2208.40.00 of the HTS.
25	"(3) Apparel articles.—

1	"(A) In general.—Apparel articles that
2	are imported directly into the customs territory
3	of the United States from an ATPEA bene-
4	ficiary country shall enter the United States
5	free of duty and free of any quantitative restric-
6	tions, limitations, or consultation levels, but
7	only if such articles are described in subpara-
8	graph (B).
9	"(B) COVERED ARTICLES.—The apparel
10	articles referred to in subparagraph (A) are the
11	following:
12	"(i) Apparel articles assembled
13	FROM PRODUCTS OF THE UNITED STATES
14	AND ATPEA BENEFICIARY COUNTRIES OR
15	PRODUCTS NOT AVAILABLE IN COMMER-
16	CIAL QUANTITIES.—Apparel articles sewn
17	or otherwise assembled in 1 or more
18	ATPEA beneficiary countries exclusively
19	from any one or any combination of the
20	following:
21	"(I) Fabrics or fabric compo-
22	nents formed, or components knit-to-
23	shape, in the United States (including
24	fabrics not formed from yarns, if such
25	fabrics are classifiable under heading

1	5602 or $5603$ of the HTS and are
2	formed in the United States).
3	"(II) Fabrics or fabric compo-
4	nents formed, or components knit-to-
5	shape, in 1 or more ATPEA bene-
6	ficiary countries, from yarns formed
7	in 1 or more ATPEA beneficiary
8	countries, if such fabrics (including
9	fabrics not formed from yarns, if such
10	fabrics are classifiable under heading
11	5602 or 5603 of the HTS and are
12	formed in 1 or more ATPEA bene-
13	ficiary countries) are in chief weight
14	of llama, or alpaca.
15	"(III) Fabrics or yarns, without
16	regard to where they are formed, if
17	such fabrics or yarns are classifiable
18	under headings of the HTS from
19	which a change in tariff classification
20	is allowed under the applicable rules
21	for the good under General Note 12(t)
22	of the HTS (except for goods classifi-
23	able under heading 6212.10 of the
24	HTS), without regard to whether the
25	components of such yarns or fabrics

1	determine the tariff classification of
2	the apparel article, except that if such
3	yarns or fabrics are used to produce
4	knit-to-shape components, the compo-
5	nents must be knit-to-shape in the
6	United States or in 1 or more
7	ATPEA beneficiary countries.
8	"(ii) Additional fabrics.—At the
9	request of any interested party, the Presi-
10	dent is authorized to proclaim additional
11	fabrics and yarns as eligible for pref-
12	erential treatment under clause (i)(III)
13	if—
14	"(I) the President determines
15	that such fabrics or yarns cannot be
16	supplied by the domestic industry in
17	commercial quantities in a timely
18	manner;
19	"(II) the President has obtained
20	advice regarding the proposed action
21	from the appropriate advisory com-
22	mittee established under section 135
23	of the Trade Act of 1974 (19 U.S.C.
24	2155) and the United States Inter-
25	national Trade Commission;

1	"(III) within 60 days after the
2	request, the President has submitted
3	a report to the Committee on Ways
4	and Means of the House of Rep-
5	resentatives and the Committee on Fi-
6	nance of the Senate that sets forth
7	the action proposed to be proclaimed
8	and the reasons for such action, and
9	the advice obtained under subclause
10	(II);
11	"(IV) a period of 60 calendar
12	days, beginning with the first day on
13	which the President has met the re-
14	quirements of subclause (III), has ex-
15	pired; and
16	"(V) the President has consulted
17	with such committees regarding the
18	proposed action during the period re-
19	ferred to in subclause (III).
20	"(iii) Apparel articles assembled
21	IN 1 OR MORE ATPEA BENEFICIARY COUN-
22	TRIES FROM REGIONAL FABRICS OR RE-
23	GIONAL COMPONENTS.—(I) Subject to the
24	limitation set forth in subclause (II), ap-
25	parel articles sewn or otherwise assembled

in 1 or more ATPEA beneficiary countries from fabrics or from fabric components formed or from components knit-to-shape, in 1 or more ATPEA beneficiary countries, from yarns formed in the United States or in 1 or more ATPEA beneficiary countries (including fabrics not formed from yarns, if such fabrics are classifiable under heading 5602 or 5603 of the HTS and are formed in 1 or more ATPEA beneficiary countries), whether or not the apparel articles are also made from any of the fabrics, fabric components formed, or components knit-to-shape described in clause (i).

"(II) The preferential treatment referred to in subclause (I) shall be extended in the 1-year period beginning December 1, 2001, and in each of the 5 succeeding 1-year periods, to imports of apparel articles in an amount not to exceed the applicable percentage of the aggregate square meter equivalents of all apparel articles imported into the United States in the preceding 12-month period for which data are available.

"(III) For purposes of subclause (II),
the term 'applicable percentage' means 3
percent for the 1-year period beginning
December 1, 2001, increased in each of the
succeeding 1-year periods by equal increments, so that for the period beginning
December 1, 2005, the applicable percentage does not exceed 6 percent.

"(iv) Handloomed, Handloomed, And Folklore articles.—A handloomed, handmade, or folklore article of an ATPEA beneficiary country identified under subparagraph (C) that is certified as such by the competent authority of such beneficiary country.

### "(v) Special rules.—

"(I) EXCEPTION FOR FINDINGS
AND TRIMMINGS.—An article otherwise eligible for preferential treatment under this paragraph shall not be ineligible for such treatment because the article contains findings or trimmings of foreign origin, if such findings and trimmings do not exceed 25 percent of the cost of the components of the as-

1 sembled product. Examples of find-2 ings and trimmings are sewing thread, 3 hooks and eyes, snaps, buttons, 'bow buds', decorative lace, trim, elastic strips, zippers, including zipper tapes 6 and labels, and other similar products. 7 "(II) CERTAIN INTERLINING.— 8 (aa) An article otherwise eligible for 9 preferential treatment under 10 paragraph shall not be ineligible for 11 such treatment because the article 12 contains certain interlinings of foreign 13 origin, if the value of such interlinings 14 (and any findings and trimmings) 15 does not exceed 25 percent of the cost 16 of the components of the assembled 17 article. 18 "(bb) Interlinings eligible for the 19 treatment described in division (aa) 20 include only a chest type plate, 'hymo' 21 piece, or 'sleeve header', of woven or 22 weft-inserted warp knit construction 23 and of coarse animal hair or man-

made filaments.

1	"(cc) The treatment described in
2	this subclause shall terminate if the
3	President makes a determination that
4	United States manufacturers are pro-
5	ducing such interlinings in the United
6	States in commercial quantities.
7	"(III) DE MINIMIS RULE.—An
8	article that would otherwise be ineli-
9	gible for preferential treatment under
10	this subparagraph because the article
11	contains fibers or yarns not wholly
12	formed in the United States or in one
13	or more ATPEA beneficiary countries
14	shall not be ineligible for such treat-
15	ment if the total weight of all such fi-
16	bers or yarns is not more than 7 per-
17	cent of the total weight of the good.
18	"(C) HANDLOOMED, HANDMADE, AND
19	FOLKLORE ARTICLES.—For purposes of sub-
20	paragraph (B)(iv), the President shall consult
21	with representatives of the ATPEA beneficiary
22	countries concerned for the purpose of identi-
23	fying particular textile and apparel goods that
24	are mutually agreed upon as being handloomed,

handmade, or folklore goods of a kind described

in section 2.3(a), (b), or (c) of the Annex or
Appendix 3.1.B.11 of the Annex.

"(D) Penalties for transshipment.—

"(i) Penalties for exporters.—If the President determines, based on sufficient evidence, that an exporter has engaged in transshipment with respect to apparel articles from an ATPEA beneficiary country, then the President shall deny all benefits under this title to such exporter, and any successor of such exporter, for a period of 2 years.

"(ii) Penalties for countries.—
Whenever the President finds, based on sufficient evidence, that transshipment has occurred, the President shall request that the ATPEA beneficiary country or countries through whose territory the transshipment has occurred take all necessary and appropriate actions to prevent such transshipment. If the President determines that a country is not taking such actions, the President shall reduce the quantities of apparel articles that may be imported into the United States from such country by

the quantity of the transshipped articles
multiplied by 3, to the extent consistent
with the obligations of the United States
under the WTO.

"(iii) Transshipment within the meaning of this subparagraph has occurred when preferential treatment under subparagraph (A) has been claimed for an apparel article on the basis of material false information concerning the country of origin, manufacture, processing, or assembly of the article or any of its components. For purposes of this clause, false information is material if disclosure of the true information would mean or would have meant that the article is or was ineligible for preferential treatment under subparagraph (A).

### "(E) BILATERAL EMERGENCY ACTIONS.—

"(i) IN GENERAL.—The President may take bilateral emergency tariff actions of a kind described in section 4 of the Annex with respect to any apparel article imported from an ATPEA beneficiary country if the application of tariff treat-

1	ment under subparagraph (A) to such arti-
2	cle results in conditions that would be
3	cause for the taking of such actions under
4	such section 4 with respect to a like article
5	described in the same 8-digit subheading
6	of the HTS that is imported from Mexico.
7	"(ii) Rules relating to bilateral
8	EMERGENCY ACTION.—For purposes of ap-
9	plying bilateral emergency action under
10	this subparagraph—
11	"(I) the requirements of para-
12	graph (5) of section 4 of the Annex
13	(relating to providing compensation)
14	shall not apply;
15	"(II) the term 'transition period'
16	in section 4 of the Annex shall mean
17	the period ending December 31, 2006;
18	and
19	"(III) the requirements to con-
20	sult specified in section 4 of the
21	Annex shall be treated as satisfied if
22	the President requests consultations
23	with the ATPEA beneficiary country
24	in question and the country does not

1	agree to consult within the time pe-
2	riod specified under section 4.
3	"(4) Customs procedures.—
4	"(A) In general.—
5	"(i) REGULATIONS.—Any importer
6	that claims preferential treatment under
7	paragraph (1) or (3) shall comply with
8	customs procedures similar in all material
9	respects to the requirements of Article
10	502(1) of the NAFTA as implemented
11	pursuant to United States law, in accord-
12	ance with regulations promulgated by the
13	Secretary of the Treasury.
14	"(ii) Determination.—
15	"(I) IN GENERAL.—In order to
16	qualify for the preferential treatment
17	under paragraph (1) or (3) and for a
18	Certificate of Origin to be valid with
19	respect to any article for which such
20	treatment is claimed, there shall be in
21	effect a determination by the Presi-
22	dent that each country described in
23	subclause (II)—
24	"(aa) has implemented and
25	follows; or

1	"(bb) is making substantial
2	progress toward implementing
3	and following,
4	procedures and requirements similar
5	in all material respects to the relevant
6	procedures and requirements under
7	chapter 5 of the NAFTA.
8	"(II) Country described.—A
9	country is described in this subclause
10	if it is an ATPEA beneficiary
11	country—
12	"(aa) from which the article
13	is exported; or
14	"(bb) in which materials
15	used in the production of the ar-
16	ticle originate or in which the ar-
17	ticle or such materials undergo
18	production that contributes to a
19	claim that the article is eligible
20	for preferential treatment under
21	paragraph (1) or (3).
22	"(B) CERTIFICATE OF ORIGIN.—The Cer-
23	tificate of Origin that otherwise would be re-
24	quired pursuant to the provisions of subpara-
25	graph (A) shall not be required in the case of

1	an article imported under paragraph (1) or (3)
2	if such Certificate of Origin would not be re-
3	quired under Article 503 of the NAFTA (as im-
4	plemented pursuant to United States law), if
5	the article were imported from Mexico.
6	"(5) Definitions.—In this subsection—
7	"(A) Annex.—The term 'the Annex'
8	means Annex 300-B of the NAFTA.
9	"(B) ATPEA BENEFICIARY COUNTRY.—
10	The term 'ATPEA beneficiary country' means
11	any 'beneficiary country', as defined in section
12	203(a)(1) of this title, which the President des-
13	ignates as an ATPEA beneficiary country, tak-
14	ing into account the criteria contained in sub-
15	sections (b) and (c) of section 203 and other
16	appropriate criteria, including the following:
17	"(i) Whether the beneficiary country
18	has demonstrated a commitment to—
19	"(I) undertake its obligations
20	under the WTO, including those
21	agreements listed in section 101(d) of
22	the Uruguay Round Agreements Act,
23	on or ahead of schedule; and

1	"(II) participate in negotiations
2	toward the completion of the FTAA
3	or another free trade agreement.
4	"(ii) The extent to which the country
5	provides protection of intellectual property
6	rights consistent with or greater than the
7	protection afforded under the Agreement
8	on Trade-Related Aspects of Intellectual
9	Property Rights described in section
10	101(d)(15) of the Uruguay Round Agree-
11	ments Act.
12	"(iii) The extent to which the country
13	provides internationally recognized worker
14	rights, including—
15	"(I) the right of association;
16	"(II) the right to organize and
17	bargain collectively;
18	"(III) a prohibition on the use of
19	any form of forced or compulsory
20	labor;
21	"(IV) a minimum age for the em-
22	ployment of children; and
23	"(V) acceptable conditions of
24	work with respect to minimum wages,

1	hours of work, and occupational safe-
2	ty and health;
3	"(iv) Whether the country has imple-
4	mented its commitments to eliminate the
5	worst forms of child labor, as defined in
6	section 507(6) of the Trade Act of 1974.
7	"(v) The extent to which the country
8	has met the counter-narcotics certification
9	criteria set forth in section 490 of the For-
10	eign Assistance Act of 1961 (22 U.S.C.
11	2291j) for eligibility for United States as-
12	sistance.
13	"(vi) The extent to which the country
14	has taken steps to become a party to and
15	implements the Inter-American Convention
16	Against Corruption.
17	"(vii) The extent to which the
18	country—
19	"(I) applies transparent, non-
20	discriminatory, and competitive proce-
21	dures in government procurement
22	equivalent to those contained in the
23	Agreement on Government Procure-
24	ment described in section 101(d)(17)

1	of the Uruguay Round Agreements
2	Act; and
3	"(II) contributes to efforts in
4	international fora to develop and im-
5	plement international rules in trans-
6	parency in government procurement.
7	"(C) NAFTA.—The term 'NAFTA' means
8	the North American Free Trade Agreement en-
9	tered into between the United States, Mexico,
10	and Canada on December 17, 1992.
11	"(D) WTO.—The term 'WTO' has the
12	meaning given that term in section 2 of the
13	Uruguay Round Agreements Act (19 U.S.C.
14	3501).".
15	(b) Conforming Amendments.—(1) Section 202 of
16	the Andean Trade Preference Act (19 U.S.C. 3201) is
17	amended by inserting "(or other preferential treatment)"
18	after "treatment".
19	(2) Section 204(a) of the Andean Trade Preference
20	Act (19 U.S.C. 3203(a)) is amended—
21	(A) in paragraph (1), by inserting "(or other-
22	wise provided for)" after "eligibility"; and
23	(B) in paragraph (2), by striking "subsection
24	(a)" and inserting "paragraph (1)".

## SEC. 4. TERMINATION OF PREFERENTIAL TREATMENT. 2 Section 208 of the Andean Trade Preference Act (19) 3 U.S.C. 3206) is amended to read as follows: 4 "SEC. 208. TERMINATION OF PREFERENTIAL TREATMENT. 5 "No duty-free treatment or other preferential treatment extended to beneficiary countries under this title 6 7 shall remain in effect after December 31, 2006.". SEC. 5. TRADE BENEFITS UNDER THE CARIBBEAN BASIN 9 ECONOMIC RECOVERY ACT. 10 Section 213(b)(2)(A) of the Carribean Basin Economic Recovery Act (19 U.S.C. 2703(b)(2)(A)) is amend-11 12 ed as follows: 13 (1) Clause (i) is amended by striking the mat-14 ter preceding subclause (I) and inserting the fol-15 lowing: 16 "(i) Apparel articles assembled 17 IN ONE OR MORE CBTPA BENEFICIARY 18 COUNTRIES.—Apparel articles sewn or oth-19 erwise assembled in one or more CBTPA 20 beneficiary countries from fabrics wholly 21 formed and cut, or from components knit-22 to-shape, in the United States from yarns

wholly formed in the United States, (in-

cluding fabrics not formed from yarns, if

such fabrics are classifiable under heading

5602 or 5603 of the HTS and are wholly

23

24

25

1	formed and cut in the United States) that
2	are—''.
3	(2) Clause (ii) is amended to read as follows:
4	"(ii) Apparel articles cut and as-
5	SEMBLED IN ONE OR MORE CBTPA BENE-
6	FICIARY COUNTRIES.—Apparel articles cut
7	in one or more CBTPA beneficiary coun-
8	tries from fabric wholly formed in the
9	United States, or from components knit-to-
10	shape in the United States, from yarns
11	wholly formed in the United States (in-
12	cluding fabrics not formed from yarns, if
13	such fabrics are classifiable under heading
14	5602 or 5603 of the HTS and are wholly
15	formed in the United States), if such arti-
16	cles are sewn or otherwise assembled in
17	one or more such countries with thread
18	formed in the United States.".
19	SEC. 6. TRADE BENEFITS UNDER THE AFRICAN GROWTH
20	AND OPPORTUNITY ACT.
21	Section 112(b) of the African Growth and Oppor-
22	tunity Act (19 U.S.C. 3721(b)) is amended as follows:
23	(1) Paragraph (1) is amended—
24	(A) by amending the heading to read as
25	follows:

- 1 "(1) APPAREL ARTICLES ASSEMBLED IN ONE 2 OR MORE BENEFICIARY SUB-SAHARAN AFRICAN 3 COUNTRIES.—"; and
  - (B) by amending the matter preceding subparagraph (A) to read as follows: "Apparel articles sewn or otherwise assembled in one or more beneficiary sub-Saharan African countries from fabrics wholly formed and cut, or from components knit-to-shape, in the United States from yarns wholly formed in the United States, (including fabrics not formed from yarns, if such fabrics are classifiable under heading 5602 or 5603 of the HTS and are wholly formed and cut in the United States) that are—".
    - (2) Paragraph (2) is amended to read as follows:
    - "(2) APPAREL ARTICLES CUT AND ASSEMBLED IN ONE OR MORE BENEFICIARY SUB-SAHARAN AFRICAN COUNTRIES.—Apparel articles cut in one or more beneficiary sub-Saharan African countries from fabric wholly formed in the United States, or from components knit-to-shape in the United States, from yarns wholly formed in the United States, (including fabrics not formed from yarns, if such fabrics are classifiable under heading 5602 or 5603 of

1	the HTS and are wholly formed in the United
2	States) if such articles are sewn or otherwise assem-
3	bled in one or more such countries with thread
4	formed in the United States.".
5	(3) Paragraph (3) is amended—
6	(A) in the matter preceding subparagraph
7	(A), by inserting ", or components knit-to-
8	shape," after "from fabric wholly formed";
9	(B) in subparagraph (A)(ii)—
10	(i) by striking "1.5" and inserting
11	"3"; and
12	(ii) by striking "3.5" and inserting
13	"7"; and
14	(C) in subparagraph (B), by amending
15	clause (i) to read as follows:
16	"(i) In general.—Subject to sub-
17	paragraph (A), preferential treatment
18	under this paragraph shall be extended
19	through September 30, 2004, for apparel
20	articles wholly assembled or knit-to-shape
21	and wholly assembled in one or more lesser
22	developed beneficiary sub-Saharan African
23	countries regardless of the country of ori-

1	gin of the fabric or the yarn used to make
2	such articles.".

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